

Message Text

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PAGE 01 STATE 098459
ORIGIN AF-10

INFO OCT-01 EUR-12 EA-07 ISO-00 SS-15 EB-07 TRSE-00
IO-13 SIG-01 CIAE-00 DODE-00 PM-04 H-01 INR-07
L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 USIA-06
COME-00 OMB-01 STR-04 EPG-02 AID-05 /108 R

DRAFTED BY AF/S:JDAVIDOW;DH
APPROVED BY P-PHABIB
EUR/RPE:AALBRECHT
EB:WGAIMER
TREASURY-SSOMMERFIELD (SUBS)
AF-WSCHAUFEL
IO-GHELMAN ; S/S-O:LRMACFARLANE
EA/J-DSMITH (SUBS)
AF/S-DKEOGH
EA/ANP -TWADJA

-----012332Z 088808 /62

R 012259Z MAY 77
FM SECSTATE WASHDC
TO AMEMBASSY ATHENS
AMEMBASSY BONN
AMEMBASSY BRUSSELS
AMEMBASSY CANBERRA
AMEMBASSY COPENHAGEN
AMEMBASSY DUBLIN
AMEMBASSY HELSINKI
AMEMBASSY LISBON
AMEMBASSY LUXEMBOURG
AMEMBASSY MADRID
AMEMBASSY OSLO
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY ROME
AMEMBASSY TOKYO
AMEMBASSY STOCKHOLM
AMEMBASSY THE HAGUE
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AMEMBASSY WELLINGTON
INFO AMEMBASSY LONDON
AMEMBASSY MOSCOW
USMISSION EC BRUSSELS
AMEMBASSY BERN
ALL AFRICAN DIPLOMATIC POSTS

C O N F I D E N T I A L STATE 098459

E.O. 11652: GDS

TAGS: PFOR, ETRD, RH

SUBJECT: INTERNATIONAL COOPERATION TO ENFORCE RHODESIAN
SANCTIONS

1. YOU ARE REQUESTED TO APPROACH YOUR HOST FOREIGN MINISTRY
AT AN APPROPRIATE LEVEL AND MAKE THE FOLLOWING POINTS
REGARDING RHODESIAN SANCTIONS.

2. THE UNITED STATES CONGRESS HAS PASSED, AND THE
PRESIDENT HAS SIGNED, A BILL REPEALING THE BYRD
AMENDMENT, WHICH HAD PERMITTED THE IMPORTATION OF
RHODESIAN CHROME AND OTHER MINERALS INTO THE UNITED
STATES. WE ATTACH GREAT SIGNIFICANCE TO PLACING THE
US ONCE AGAIN IN FULL COMPLIANCE WITH ITS INTERN-
ATIONAL RESPONSIBILITIES AS EMBODIED IN UN SANCTIONS
AGAINST THE SMITH REGIME.

3. WE VIEW THIS LEGISLATION AS CONSTITUTING A CLEAR
INDICATION TO THE RHODESIAN AUTHORITIES THAT THEIR
REGIME CAN COUNT ON NO SUPPORT FROM THE UNITED STATES
IN ANY ENDEAVOR TO AVOID NEGOTIATIONS WITH NATIONALIST
LEADERS WHICH ARE NECESSARY TO BRING AN END TO THE
VIOLENCE IN RHODESIA AND CREATE A MAJORITY-RULED,

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INDEPENDENT STATE.

4. WE BELIEVE THAT INCREASING VIOLENCE IN RHODESIA
COMPELS ALL MEMBER NATIONS OF THE UN TO REVIEW THEIR
COMPLIANCE WITH THE UN SANCTIONS POLICY. SANCTIONS ARE
THE MOST VISIBLE EXPRESSION OF THE WORLD COMMUNITY'S
OPPOSITION TO A SYSTEM OF GOVERNMENT IN WHICH, ON THE
BASIS OF COLOR, FOUR PERCENT OF THE POPULATION MAINTAINS
A MONOPOLY ON POLITICAL POWER. THEY REFLECT THE
DETERMINATION OF THE WORLD COMMUNITY TO WORK FOR A
PEACEFUL SETTLEMENT BASED ON MAJORITY-RULE.

5. THE USG INTENDS TO PURSUE VIGOROUSLY INVESTIGATIONS
OF POSSIBLE SANCTIONS VIOLATIONS WITHIN THE UNITED
STATES, TO REVIEW ITS OWN SANCTIONS ADMINISTRATIVE
REGULATIONS, AND TO CONTINUE OUR WORK IN THE UNITED
NATIONS SANCTIONS COMMITTEE TO ENFORCE CURRENT SANCTIONS
AND EXPAND THEM WHERE PRACTICAL.

6. WE ARE ASKING OTHER STATES TO LOOK CAREFULLY AT THE IMPLEMENTATION OF SANCTIONS AND TO DETERMINE WHERE MORE EFFECTIVE MEASURES MIGHT BE TAKEN. WE ARE PREPARED TO COOPERATE IN ENFORCEMENT ENDEAVORS INCLUDING THE EXCHANGE OF INFORMATION WHICH MAY BE OF HELP IN THESE EFFORTS. WE WOULD WELCOME THEIR VIEWS ON HOW TO MAKE MORE EFFECTIVE EXISTING SANCTIONS.

7. THE FOLLOWING IS BACKGROUND FYI ONLY IN MAKING THIS APPROACH.

8. A RECENT INTERAGENCY GROUP STUDY ON WHAT FURTHER STEPS THE US COULD TAKE REGARDING RHODESIA RECOMMENDED THAT THE QUESTION OF SANCTIONS VIOLATIONS BE REMOVED FROM THE SOLE AND LARGELY INEFFECTIVE VENUE OF THE UN SANCTIONS COMMITTEE AND BE MADE A TOPIC OF BILATERAL DIPLOMACY AS WELL. WE HAVE DISCUSSED THIS APPROACH
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WITH THE BRITISH WHO HAVE EXPRESSED TOTAL SUPPORT FOR OUR ENCOURAGING THIRD NATIONS TO APPLY SANCTIONS AS RIGOROUSLY AS POSSIBLE.

9. MANY GOVERNMENTS PAY LITTLE MORE THAN LIP SERVICE TO UN SANCTIONS AGAINST RHODESIA AND DO LITTLE TO COMPEL THEIR NATIONALS TO COMPLY. THE SCARCITY OF HARD INFORMATION ON RHODESIAN TRADE PREVENTS AN ACCURATE DETERMINATION OF ACTUAL SANCTIONS BUSTING. THE OBVIOUS GROWTH OF THE RHODESIAN ECONOMY SINCE 1965, PROVIDES SIGNIFICANT CIRCUMSTANTIAL EVIDENCE, HOWEVER, THAT

SANCTIONS HAVE BEEN ALMOST TOTALLY INEFFECTIVE.

10. SEVERAL COUNTRIES HAVE BEEN CITED BY THE UN SANCTIONS COMMITTEE FOR REPEATED VIOLATIONS OF THE SANCTIONS, BUT DETAILED EVIDENCE IS LACKING. A GREATER VARIETY OF RHODESIAN EXPORTS APPEAR VISIBLY ON THE JAPANESE MARKET THAN IN ANY OTHER COUNTRY. SUBSTANTIAL QUANTITIES OF RHODESIAN-ORIGIN GOODS ALSO FIND THEIR WAY INTO WESTERN EUROPE, MOST NOTABLY WEST GERMANY, BUT ALSO THE NETHERLANDS, FRANCE, BELGIUM, SWITZERLAND, AND ITALY. THE GOVERNMENTS OF THOSE COUNTRIES HAVE NOT TAKEN AN ACTIVE ROLE IN PREVENTING VIOLATIONS. A HOST OF THIRD WORLD AND COMMUNIST COUNTRIES, INCLUDING THE USSR, HAVE ALSO BEEN CITED FOR ALLEGED VIOLATIONS. IMPORTS FROM THESE AND OTHER COUNTRIES ARE REPORTEDLY EASILY OBTAINABLE WITHIN RHODESIA, INDICATING FURTHER SANCTIONS VIOLATIONS.

11. ALTHOUGH THE ECONOMIC IMPACT OF SANCTIONS HAS

BEEN LIMITED, WE CONTINUE TO FEEL THAT THE POLITICAL
AND PSYCHOLOGICAL EFFECTS ARE IMPORTANT. THE INCREASED
EFFECTIVENESS OF SANCTIONS ALSO INCREASES SOUTH AFRICA'S
BURDEN IF IT CHOOSES TO CONTINUE ITS SUPPORT TO RHODESIA
AND MAY THUS HAVE A HELPFUL EFFECT ON ITS POLICY. WE
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BELIEVE THAT PUBLIC AND DIPLOMATIC SUPPORT FOR SANCTIONS
BY DEVELOPED COUNTRIES COULD AND SHOULD BE STRENGTHENED.

12. FOR OSLO, PARIS, BRUSSELS, OTTAWA, ROME, VIENNA,
BONN, TOKYO, MADRID, AND STOCKHOLM: WASHINGTON EMBASSIES
OF YOUR CAPITALS HAVE BEEN INFORMED BY TREASURY DEPART-
MENT THAT THEIR GOVERNMENTS MUST ADOPT CERTIFICATION
PROCEDURES, TO BE APPROVED BY TREASURY, TO ASSURE THAT
STEEL PRODUCTS EXPORTED TO THE UNITED STATES DO NOT
CONTAIN RHODESIAN CHROME OR OTHER MINERALS. GOODS IN
TRANSIT TO U.S. AS OF MARCH 18 NEED NOT BE SO CERTIFIED;
OTHER SHIPMENTS ARE BEING DENIED ENTRY OR ENTERED UNDER
BOND PENDING AGREEMENT ON CERTIFICATION PROCEDURES.

13. ISSUES SURROUNDING CERTIFICATION QUESTION CURRENTLY
RECEIVING URGENT ATTENTION IN WASHINGTON. USG IS
CONCERNED TO AVOID OR SOLVE UNINTENDED TRADE AND PRO-
DUCTION DISRUPTIONS WHILE CARRYING OUT SPIRIT AND
LETTER OF LAW. YOU WILL BE INFORMED AS SOON AS DETAILS
ON CERTIFICATION MEASURES ARE FORMULATED.
VANCE

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PAGE 01 STATE 098459
ORIGIN IO-04

INFO OCT-01 ISO-00 /005 R

66011
DRAFTED BY: IO/UNP:DAMACUK
APPROVED BY: IO/SA:MESWOPE
IO/UNP:SCESCUDERO

-----050245Z 007246 /66
O 042344Z MAY 77

FM SECSTATE WASHDC
TO USMISSION USUN NEW YORK IMMEDIATE

C O N F I D E N T I A L STATE 098459

ATTN: FCARTER

FOLLOWING REPEAT STATE 098459 SENT ACTION ATHENS, BONN, BRUSSELS,
CANBERRA, COPENHAGEN, DUBLIN, HELSINKI, LISBON, LUXEMBOURG,
MADRID, OSLO, OTTAWA, PARIS, ROME, TOKYO, STOCKHOLM, THE HAGUE,
WELLINGTON INFO LONDON, MOSCOW, EC BRUSSELS, BERN, ALL AFRICAN
DIPLOMATIC POSTS 01 MAY 77

QUOTE C O N F I D E N T I A L STATE 098459

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VANCE

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

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NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TRADE, INTERGOVERNMENTAL COOPERATION, SANCTIONS
Control Number: n/a
Copy: SINGLE
Sent Date: 01-May-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE098459
Document Source: CORE
Document Unique ID: 00
Drafter: JDAVIDOW;DH
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770152-1017
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t197705105/aaaadnnh.tel
Line Count: 386
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 59896088-c288-dd11-92da-001cc4696bcc
Office: ORIGIN AF
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 8
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 16-Nov-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2337261
Secure: OPEN
Status: NATIVE
Subject: INTERNATIONAL COOPERATION TO ENFORCE RHODESIAN SANCTIONS
TAGS: PFOR, ETRD, RH
To: ATHENS BONN MULTIPLE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/59896088-c288-dd11-92da-001cc4696bcc
Review Markings:
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22 May 2009
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